

Fiscal Year 2017 - 2018



Annual Report



StanCOG
Stanislaus Council of Governments

A MESSAGE FROM OUR EXECUTIVE DIRECTOR

Measure L: Past, Present, & Future

The Stanislaus Council of Governments is pleased to present the inaugural Measure L Annual Report. This report is for fiscal year 2017-2018 (July 1, 2017-June 30, 2018). This Annual Report celebrates the achievements within our region during the prior year and looks forward to the many successes we anticipate over the years to come.

Past

State and federal transportation funding has dropped in recent years, with once dependable funds becoming increasingly unreliable. Transportation's primary fund source, the gas tax, hasn't been raised in 20 years and revenues available to operate, maintain and improve our local transportation system have not kept up with the needs of our community. According to a 2015 TRIP report, a national research group, the Modesto-Metro Area has the 20th worst roads in the United States. To combat the funding shortfall Stanislaus County voters were asked to approve a 25-year ½ cent sales tax.

The Stanislaus County Expenditure Plan was developed through a comprehensive public outreach program that asked residents to identify their priorities for future transportation programs and projects. Outreach included over 75 meetings with community organizations and leaders representing diverse viewpoints. Additionally, a series of focus groups were conducted along with a statistically valid telephone poll. The Expenditure Plan has been unanimously supported and approved by the Stanislaus Council of Governments, all nine cities in the region and the County Board of Supervisors. Measure L was unique in that it was supported by 100% of the elected officials within the jurisdictions.

Present

The passage of Measure L now designates Stanislaus County as a 'Self-Help' county. Stanislaus County joins twenty-three other counties in California that have already approved similar ballot measures making them 'Self-Help' Counties. With these voter-approved local transportation funds, Self-Help Counties are able to maintain and improve their transportation systems. They are also more successful in competing for funding and leveraging a larger share of state and federal dollars. This is exactly what Stanislaus County did when they were awarded a \$9 million TIGER Grant, the only TIGER grant awarded within the State of California, in 2018. Self-Help funds generated must stay local and can only be spent on transportation. The Self-Help Counties motto "Promises Made, Promises Kept" truly applies to Measure L.

Future

Over the next decade, Stanislaus County's population will continue to grow, and our senior population will almost triple. Thanks to Measure L Stanislaus County will have the funding available to decrease congestion, rehabilitate, repair, or replace deteriorating roadways, and increase transportation services county-wide. Measure L will generate approximately \$38 million per year for an estimated total of \$958 million over the course of the measure's lifetime. The residents of Stanislaus County have just begun to see the remarkable improvements Measure L will foster.



A handwritten signature in blue ink that reads "Rosa De León Park".

Rosa De León Park
Executive Director



WHAT IS MEASURE L?

Measure L is a 25-year, ½ cent sales tax, that was approved by Stanislaus County voters by an overwhelming 71.95% in November of 2016. Measure L provides funding for local transportation improvements including, but not limited to: fixing potholes and maintaining streets; improving emergency response; providing safe routes to schools; providing senior, veterans, and disabled shuttle services; and improving safety and reducing traffic congestion on Highway 99 and major streets.

Stanislaus Council of Governments is responsible for administering Measure L Funds for the Stanislaus Region. Measure L provides for the implementation of the Expenditure Plan, as approved and adopted by the Local Transportation Authority, which provides funding for countywide street and road improvements, arterial street widening, signalization, and pedestrian, bicyclist, and driver safety improvements.

These needed improvements are funded by Measure L, the one-half of one cent retail transactions and use tax established for a twenty-five-year period, April 1, 2017-March 31, 2042. The revenues are deposited into a special fund, used solely for transportation projects, improvements, and programs described in the Expenditure Plan which is considered a part of the Ordinance passed by voters, and incorporated into the Measure L Policies and Procedures.

The BOE began collecting the Measure L sales tax on April 1, 2017 and the initial distribution of funds was received by StanCOG in June 2017.

MILESTONES

During our first year, StanCOG staff has achieved the following milestones:

- Completed the Measure L Strategic Plan
- Executed Master Funding Agreements
- Developed Policies and Procedures for Locally Controlled Funds
- Designed and Implemented a reporting system
- The total tax revenue for the Fiscal Year 2017-18 exceeded expectations by \$4,345,370

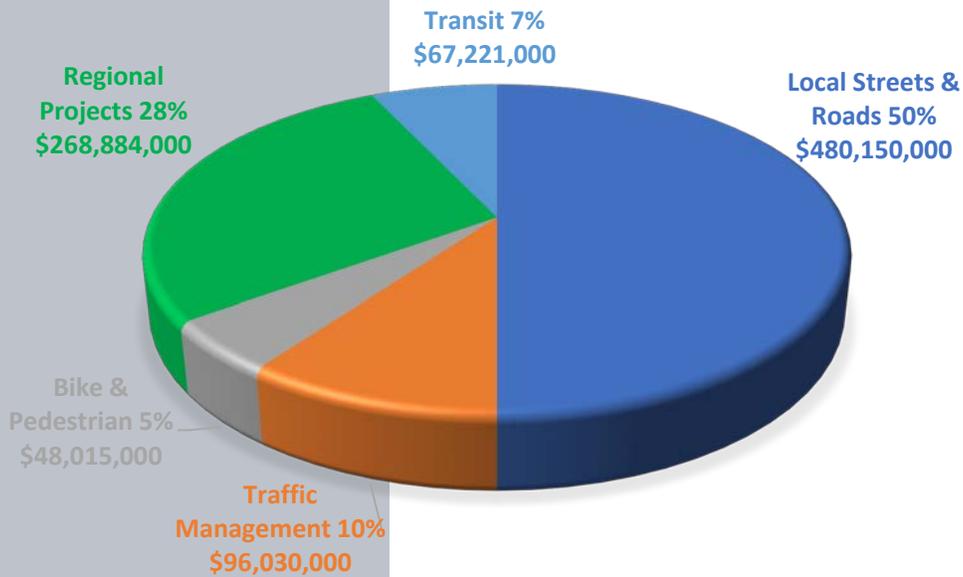


HOW CAN HALF A CENT HELP?

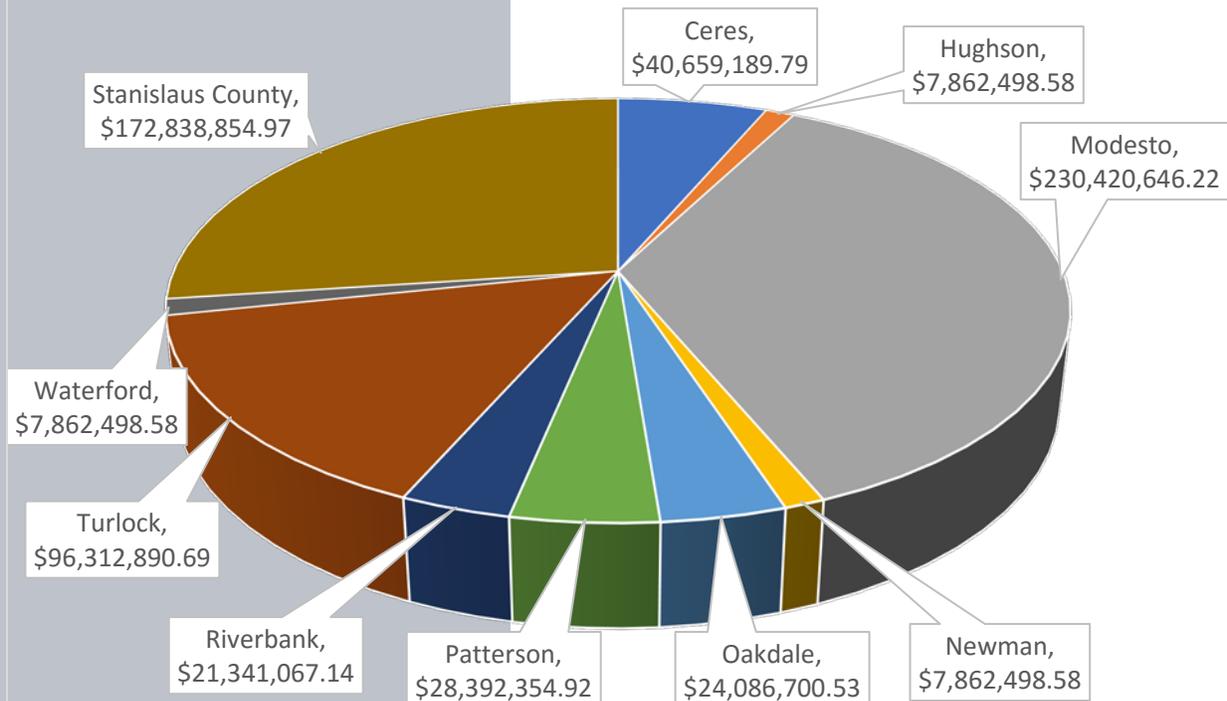
Over the course of the 25-year plan, it is estimated that \$960 million will be generated for local transportation investments. On an annual basis Measure L will generate approximately \$38 million. This amount was calculated based on a five-year average of sales tax revenues throughout the County that was then reduced to reflect a conservative estimate.

Allocation of Self-Help revenues is established within the Measure L Expenditure Plan. The estimated revenue and allocation among categories is based upon the 2016 value of money and is not binding or controlling. Transportation sales tax funds shall be allocated by percentage of the actual revenue received.

ALLOCATION BY CATEGORY FOR 25 YEARS



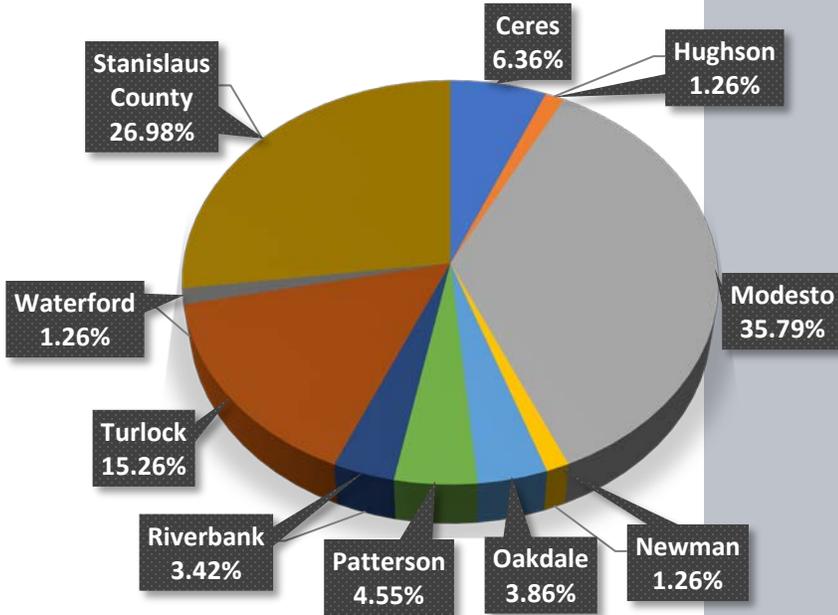
TOTAL ALLOCATION BY JURISDICTION FOR 25 YEARS



LOCAL STREETS & ROADS

Recognizing that streets are the backbone of our transportation system, the Expenditure Plan provides funds to local cities and Stanislaus County. These funds will be used exclusively for repair and maintenance – no new roads will be funded. These funds must be used to augment current transportation spending and cannot be used to replace a jurisdiction’s general fund.

ALLOCATION BY JURISDICTION

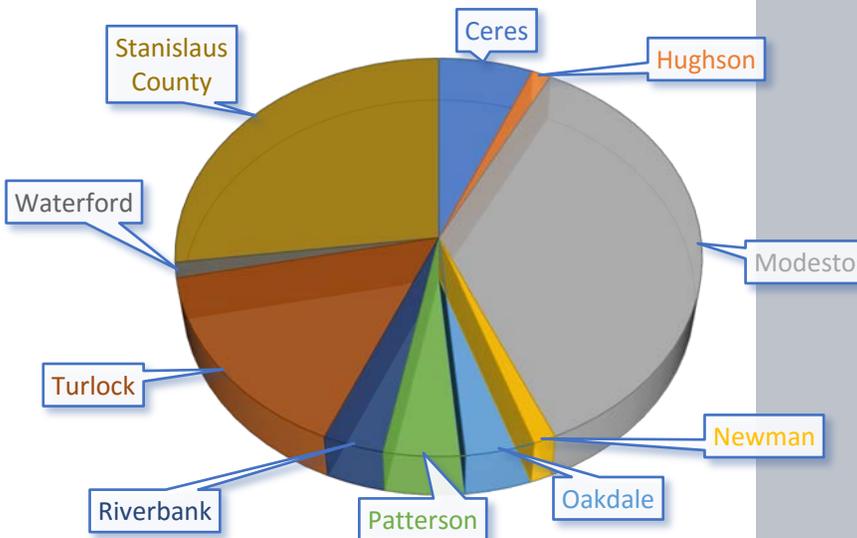


Fiscal Year 2017-2018	
Jurisdiction	Revenue
Ceres	\$ 1,333,117
Hughson	\$ 264,108
Modesto	\$ 7,501,927
Newman	\$ 264,108
Oakdale	\$ 809,093
Patterson	\$ 953,724
Riverbank	\$ 716,865
Turlock	\$ 3,198,642
Waterford	\$ 264,108
Stanislaus County	\$ 5,655,266
Total:	\$ 20,960,958

TRAFFIC MANAGEMENT

These are projects including upgrades to local intersections, road widening, signalization, bridge replacements and/or traffic calming methods.

ALLOCATION BY JURISDICTION

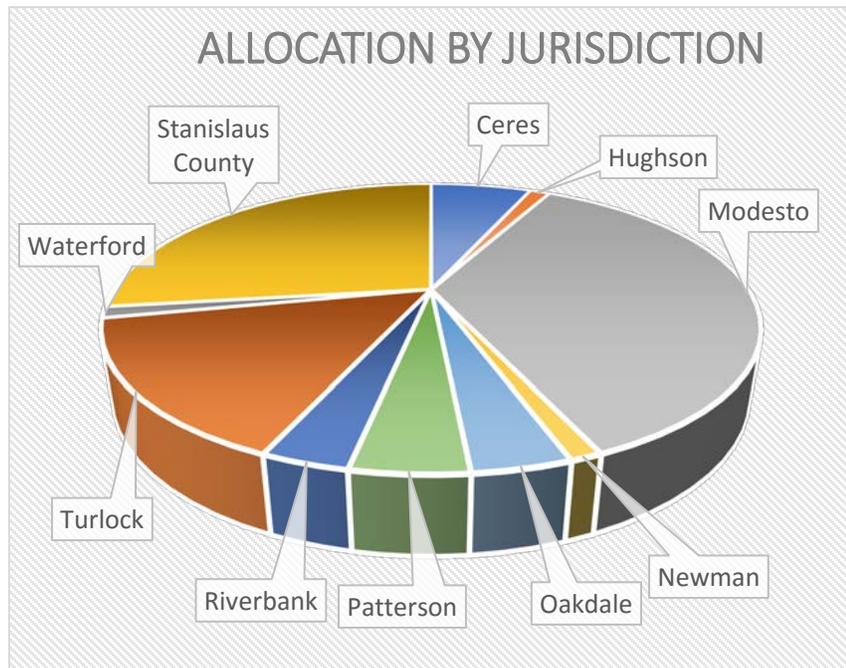


Fiscal Year 2017-2018	
Jurisdiction	Revenue
Ceres	\$ 266,623
Hughson	\$ 52,822
Modesto	\$ 1,500,385
Newman	\$ 52,822
Oakdale	\$ 161,819
Patterson	\$ 190,745
Riverbank	\$ 143,373
Turlock	\$ 639,728
Waterford	\$ 52,822
Stanislaus County	\$ 1,131,053
Total:	\$ 4,192,192

BIKE & PEDESTRIAN IMPROVEMENTS

These projects include local connectivity between communities, local schools, trails and recreation facilities. Each jurisdiction will work closely with residents to determine the type, location and priority for new or upgrades to existing facilities.

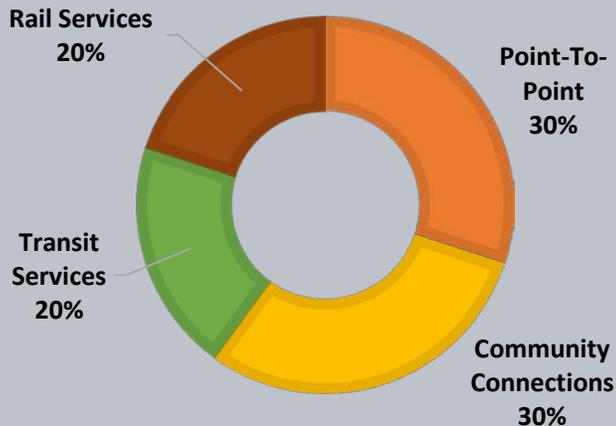
Fiscal Year 2017-2018	
Jurisdiction	Revenue
Ceres	\$ 133,312
Hughson	\$ 26,411
Modesto	\$ 750,193
Newman	\$ 26,411
Oakdale	\$ 80,909
Patterson	\$ 95,372
Riverbank	\$ 71,686
Turlock	\$ 319,864
Waterford	\$ 26,411
Stanislaus County	\$ 565,527
Total:	\$ 2,096,096



TRANSIT

These funds will be utilized for other transportation programs and services. These include: Point-To-Point Services for Seniors, Veterans and Persons with Disabilities, Community Connections, Transit Services, and Rail Services.

ALLOCATION BY CATEGORY



Fiscal Year 2017-2018	
Point-To-Point	\$ 880,360
Community Connections	\$ 880,360
Transit Services	\$ 586,907
Rail Services	\$ 586,907
Total	\$ 2,934,534

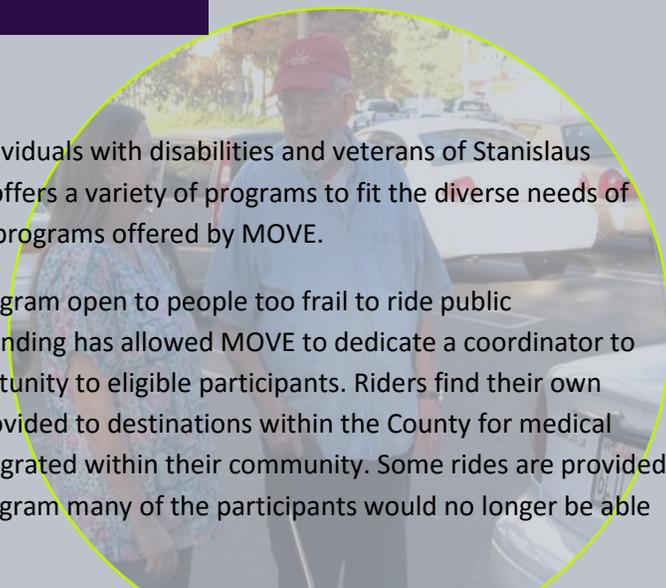
POINT-TO-POINT

This is for specialized need-based door-through-door transportation services for seniors, veterans and persons with disabilities. These funds will be allocated to the existing MOVE Program, essentially tripling capacity for need-based services for the County’s seniors, veterans and people with disabilities. For fiscal year 2017-2018 MOVE received a disbursement of \$58,000.



MOVE is a non-profit organization dedicated to connecting seniors, individuals with disabilities and veterans of Stanislaus County with transportation options to access their community. MOVE offers a variety of programs to fit the diverse needs of our clients. BRIDGES Volunteer Driver Program is just one of the many programs offered by MOVE.

The BRIDGES volunteer driver program is a mileage reimbursement program open to people too frail to ride public transportation and require door-through-door assistance. Measure L funding has allowed MOVE to dedicate a coordinator to operate the BRIDGES Volunteer Driver Program and increase the opportunity to eligible participants. Riders find their own drivers and are reimbursed at 50 cents per mile. Rides are generally provided to destinations within the County for medical appointments, grocery shopping, and other activities to keep them integrated within their community. Some rides are provided to major medical centers outside the County. Without the BRIDGES program many of the participants would no longer be able to live independently.

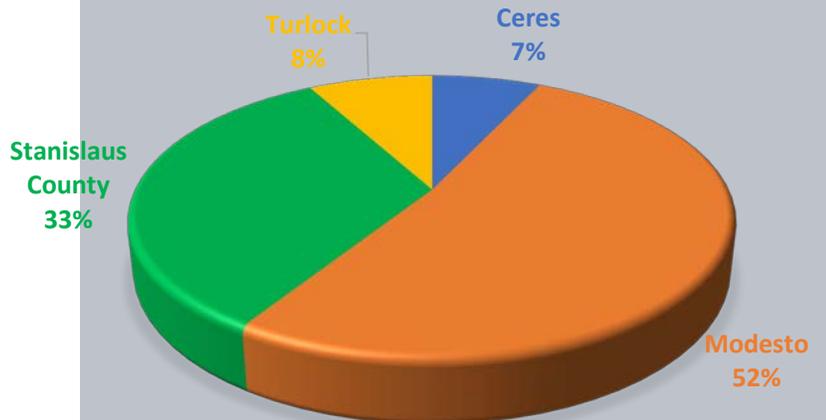


TRANSIT SERVICES

Funds are used for operations, maintenance and infrastructure improvements for public transit. They may also be used to supplement local, state and federal funds for cost of transit service. These funds will be allocated to public transit providers to support or enhance public transit service throughout the region. This may include increasing frequency of service, identifying new routes and/or investment in ride sharing services.

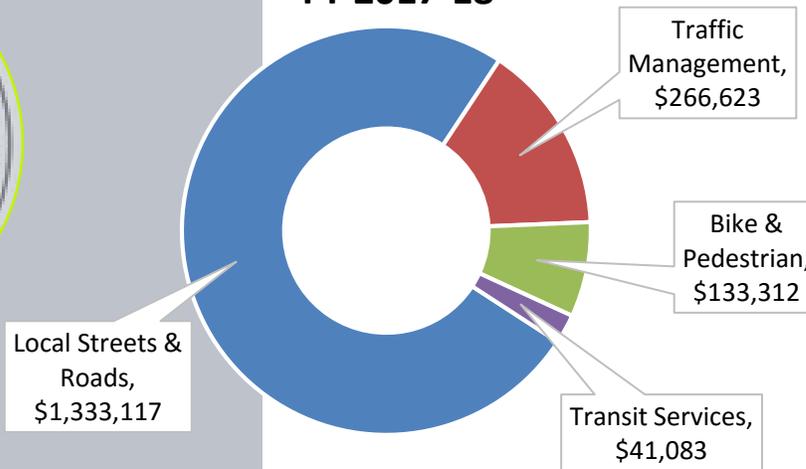
Fiscal Year 2017-2018	
Ceres	\$ 41,083
Modesto	\$ 305,192
Stanislaus County	\$ 46,953
Turlock	\$ 193,679
Total	\$ 586,907

ALLOCATION BY OPERATOR



CITY OF CERES

Revenue by Category FY 2017-18

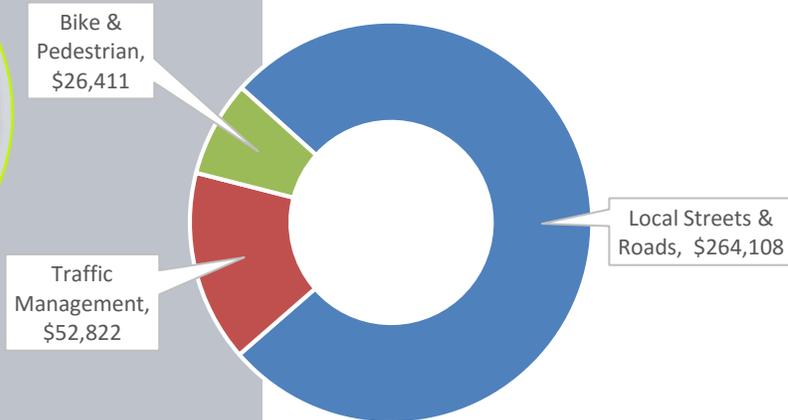


The City of Ceres has several projects in the design phase and beginning construction. There was a slurry and cape seal project that preserved approximately 7 linear miles of City Streets primarily in the southeast quadrant of the City. The projects also include traffic signal synchronization, new traffic signals at the intersection of Service Road and Morgan Road, and traffic signal upgrades.

A portion of Measure L funding will also be utilized for The Active Transportation Plan (ATP) and Safe Routes to School (SRTS) Whitmore Corridor Project.

CITY OF HUGHSON

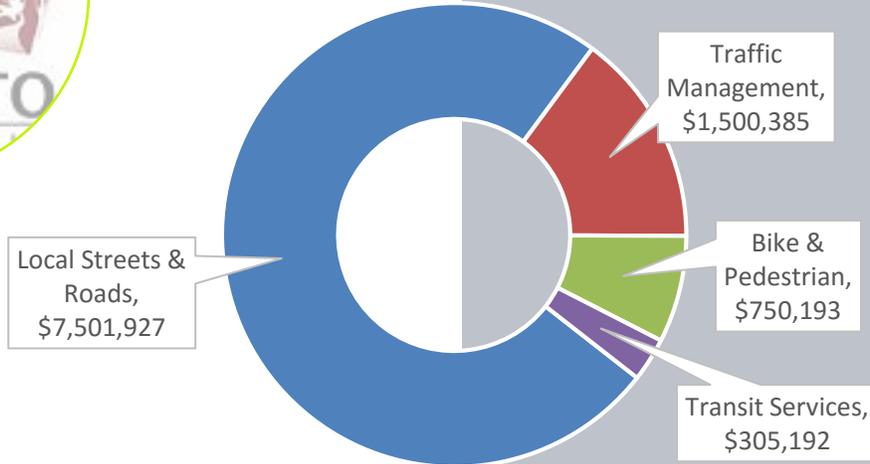
Revenue by Category FY 2017-18



The City of Hughson has identified one project as a priority —Santa Fe Overlay. The original engineer's estimate for the Santa Fe Avenue Overlay project is nearly double the Measure L revenue available to the City. With the limited number of projects, the City's process is to follow the Measure L project list (attached) and incorporate the appropriate projects into the City Budget. As mentioned, this year the project is Santa Fe Avenue Resurfacing.



**Revenue by Category
FY 2017-18**



The City of Modesto has several local streets and roads projects completed and underway. These include:

Carpenter Road Street Improvements: Pavement rehabilitation, restriping, ADA ramp upgrades and traffic signal upgrades to Carpenter Rd. from Chicago Ave. to Kansas Ave.

Lakewood Neighborhood Street Improvement: Rubberized surface treatment, restriping, and ADA ramp upgrades to Sonoma Ave from Scenic Drive to Laramie Drive., Lakewood Ave from Scenic Drive to Laramie Drive and neighborhood streets within Sonoma Ave, Laramie Drive, Lillian Drive and Scenic Drive.

Wylie, Floyd and Carver Street Improvements Design: Pavement rehabilitation and ADA ramp upgrades on portions of Wylie Drive, Floyd Avenue and Carver Avenue.

Standiford Avenue (Dale Road to Sherwood Avenue) Pavement Rehabilitation: Pavement rehabilitation project starting at Dale Road and proceeding east to approximately Sherwood.

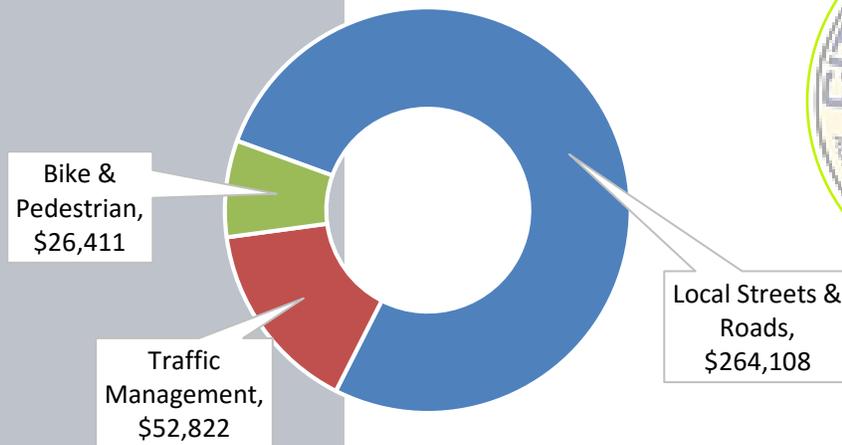
Traffic management projects include creation of a Tash Force to establish school safety needs, pedestrian safety and traffic flow around Orville Wright Elementary School, replacement of 120 obsolete traffic controllers, installation of Emergency Vehicle Pre-emption (EVP) systems, upgrades to traffic signals, installation of new traffic signals, and creation of a System Safety Analysis Report Program.

Modesto has also focused on the completion of many Pike and Pedestrian Safety projects. These included the completion of Phase II of the Modesto Jr. College Bike Path and near completion of the Paradise Road environmental documents, and improvements to the Carver/Bangs-Pelandale/Snyder Bike Trail System.



CITY OF NEWMAN

Revenue by Category FY 2017-18



Prince Rd. – Inyo to Strawbridge: Construction began on May 30th, 2018. Over the month of June, the Contractor focused work on Inyo Road and Prince Road. The Contractor lowered existing utility covers, pulverized the existing pavement, removed excess subbase material, graded the pulverized material, repaved the roads, and adjusted utility covers back to grade.

CITY OF OAKDALE

Revenue by Category FY 2017-18

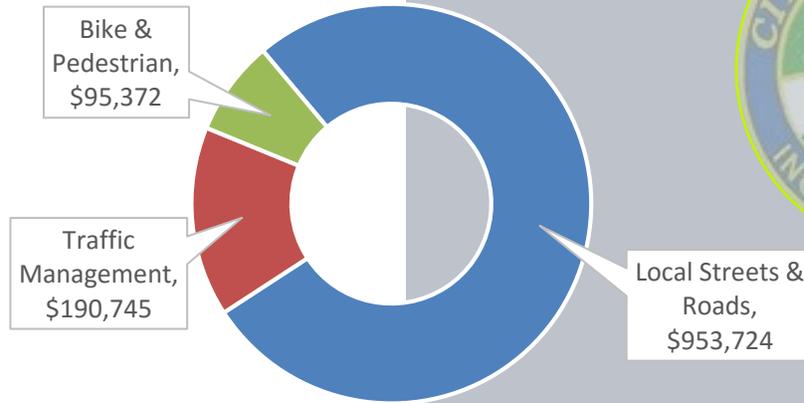


2017 Street Overlay Project: The 2017 Street Overlay Project consists of Lee Avenue from Poplar Street to F Street and Pontiac Street from Oak Avenue to Lee Avenue. The project consisted of a combination grinding asphalt overlay and street reconstruction with some curb, gutter, and sidewalk replacement.

Magnolia Street Rehabilitation Project: The Magnolia Street Rehabilitation Project consists of Magnolia Street between Oak and Laurel Avenues. The project consisted of a combination of grinding, asphalt overlay and street reconstruction with some curb, gutter, sidewalk, and handicap ramp replacements.

CITY OF PATTERSON

Revenue by Category FY 2017-18

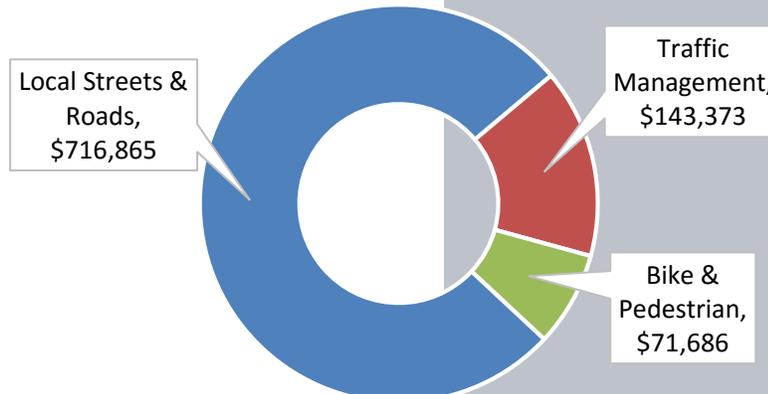


The City of Patterson Miscellaneous Sidewalk and Parks Concrete Project: This project consisted of replacing broken sidewalks, picnic & play areas in the parks, basketball court in Sungiant Park, and making picnic tables ADA accessible for wheelchair access.

Sperry Avenue Improvements: Project consists of an overlay/road reconstruction with dig outs as needed along Sperry Avenue between Baldwin Road and American Eagle Avenue. The road segment where construction will occur spans approximately half a mile. The road functions as a Minor Arterial road, allowing a main route through the City for residents and the transportation of goods.

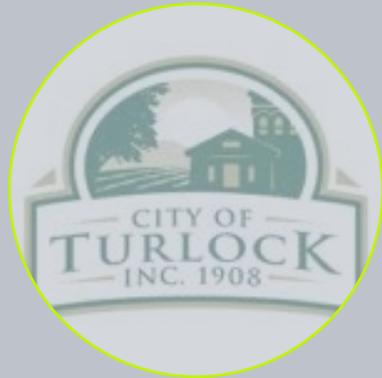
CITY OF RIVERBANK

Revenue by Category FY 2017-18



The City of Riverbank is focusing on the 2018 Pavement Restoration Project. This project will focus on restoring and rehabilitating various local streets and roads throughout the city.

CITY OF TURLOCK

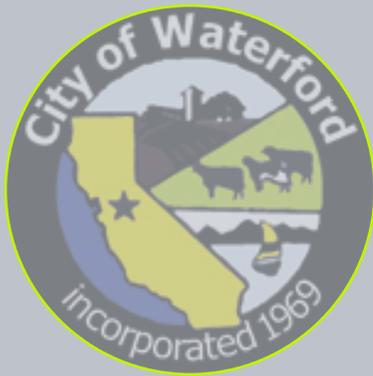


Revenue by Category FY 2017-18

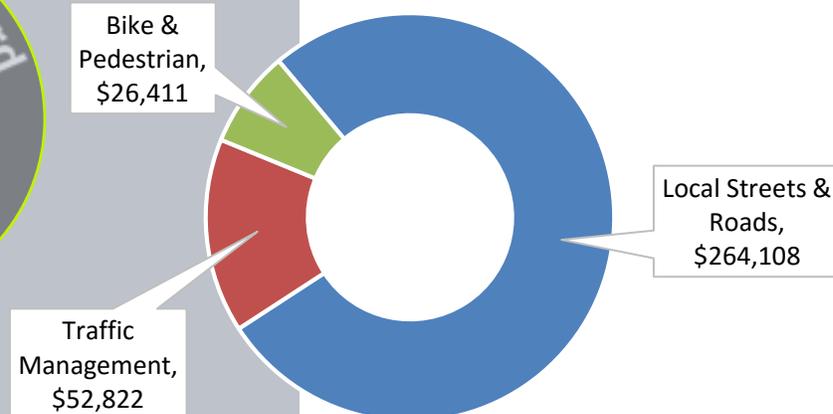


The City of Turlock's main project for FY 2017-18 was the West Main Street Rehabilitation Project. The street will receive an overlay, and all medians will be replaced with all, but two median openings closed for better traffic control. The City will also install a wrought iron fence in the median adjacent to Osborn Two-Way Immersion Academy, to encourage pedestrians to use the designated crosswalks.

CITY OF WATERFORD



Revenue by Category FY 2017-18



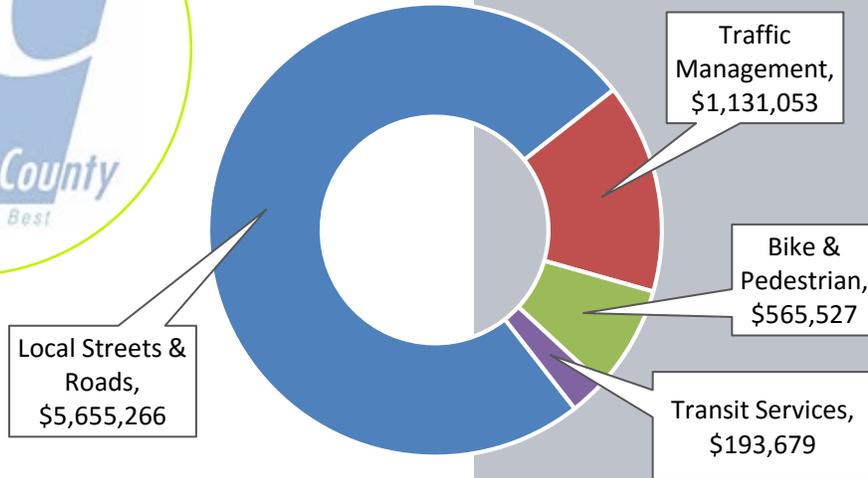
Summer Street Improvements: This project consists of replacement of damaged curb, gutter and sidewalk, installation of sidewalk where missing and the full reconstruction of the asphalt surfacing on Summer Street from F Street to La Gallina Ave.

The inclusion of Measure L funds allowed the City of Waterford to utilize state funds for their Slurry Seal Project. Without Measure L funding the City would have been unable to undertake both projects within the same fiscal year.

STANISLAUS COUNTY



Revenue by Category FY 2017-18



Stanislaus County utilized Measure L funding for various projects across the county. These projects include:

2017 Chip Seal: This project focused on performing pavement repair and chip seal on approximately 93 miles of County Roads.

2017 Salida Pavement Preservation: Slurry Seal and rubberized chip seal on various roads in the Salida area.

Salida ADA Curb Ramps Improvement Project: This Project provided for improvements necessitated by the ADA.

Reservoir Road Repair: Heavy patching and prep work for Reservoir Road.

Turlock-Denair Amtrak Station Improvements: Constructing additional parking area for passengers utilizing the Amtrak train in Denair. Improvements include grading, paving, pavement striping, fencing, security cameras and landscaping.

Sidewalk Project: Install new sidewalks at four different areas within the County. To include Airport neighborhood area, Bret Harte School area, Robertson Road Elementary School area, and Denair area.

2019 Urban Pavement Preservation: Provide plans and specifications for the 2019 urban pavement preservation project.

Ladd Road and St John's - Intersection Safety Improvements: Intersection widening and roadway tapers to provide protected left turn lane.

StanCOG Staff

Rosa De León Park

Executive Director

Carla Alviso
*Administrative
Assistant*

Melissa Molina
*Senior Transit
Specialist*

Aric Barnett-Lynch
*Executive
Administrative
Assistant*

Stephanie Mora
*Financial Services
Specialist I*

Arthur Chen
Associate Planner

Isael Ojeda
Associate Planner

Elisabeth Hahn
Principal Planner

Josephine Oshana
Assistant Planner

Chris Jasper
Assistant Planner

Edith Robles
Assistant Planner

Karen Kincy
*Manager of
Financial Services*

Ted Tasiopoulos
Associate Planner

Cindy Malekos
*Manager of
Administrative
Services*

Debbie Trujillo
Assistant Planner

Lydia Worden
*Financial Services
Specialist II*

WHAT IS STANCOG?

StanCOG is a council of city and county governments comprised of the Cities of Ceres, Hughson, Modesto, Newman, Oakdale, Patterson, Riverbank, Turlock and Waterford, and the County of Stanislaus, that was established in 1971 by a Joint Powers Agreement (JPA) to address regional transportation issues.

StanCOG is the Metropolitan Planning Organization (MPO) for the Stanislaus region as designated by the federal government, the Regional Transportation Planning Agency (RTPA) as designated by the State of California, and the Local Transportation Authority (LTA). An MPO/RTPA/LTA is a public organization that works with local governments and citizens in its region by dealing with issues and needs that cross city and county boundaries.

StanCOG is responsible for developing and updating a variety of transportation plans, and for allocating the federal, state and local funds to implement them. While regional transportation planning is its primary role, issues that affect the entire region such as air quality are also part of what StanCOG does.

StanCOG provides the forum that brings mayors, city council members and county supervisors together to work on regional issues in a setting that promotes the involvement of the public in the planning process for the Stanislaus region.

OUR MISSION

To provide planning coordination that enhances the quality of life in the Stanislaus region by working with local governments, state and federal agencies, and the public to create real solutions to regional transportation issues.

OUR VISION

To create a dynamic transportation network that safely and efficiently moves people and goods, improves the region's air quality, and enhances the lives of the region's residents.

2017-2018 STANCOG POLICY BOARD



Chair Bill Zoslocki*
City of Modesto



Vice Chair Gary Soiseth*
City of Turlock



Mike Kline
City of Ceres



Jeremy Young*
City of Hughson



Ted Brandvold
City of Modesto



Mani Grewal
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Stanislaus County



Kristin Olsen
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Terry Withrow*
Stanislaus County

EX-OFFICIO



Dennis T. Agar
Caltrans

EXECUTIVE DIRECTOR



Rosa De León Park
StanCOG

LEGAL COUNSEL



Monica J. Streeter
Neumiller & Beardslee

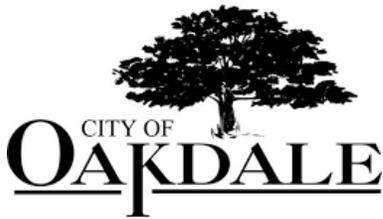


STANISLAUS COUNCIL OF GOVERNMENTS MEASURE L

CERES | HUGHSON | MODESTO | NEWMAN | OAKDALE | PATTERSON | RIVERBANK | TURLOCK | WATERFORD | STANISLAUS COUNTY

Measure L Annual Report

This annual report is for fiscal year 2017-2018, only. For additional information regarding current projects please visit www.StanislausMeasureL.com or contact the specific jurisdiction directly.



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